Promoting Transparency in the Forestry Sector: Best Practices for Detecting Illegal and Destructive Logging

May 31, 2002

World Resources Institute
USFS and USAID

Defining illegal logging

"Timber harvesting and related activities that are inconsistent with national (or sub-national) laws."

Extent of Illegal Logging: Estimates

Country	%
Bolivia	80
Brazilian	80
Amazon	O VICE SAL GODS
Cambodia	90
Cameroon	50
Colombia	42
Ghana	34
Indonesia	50-75
Malaysia	33
Myanmar	80
Russia	20 (50 in Primorsky)

International Actions

- G8 Action Program on Forests
- •Forest Law Enforcement and Governance Ministerial Conferences: East Asia (2001); Central Africa (2003); Latin America (?)
- International Tropical Timber Council Decision (2001)
- FAO Experts Meeting (2002)
- European Commission Forest Law Workshop (2002)
- World Bank/WWF Log Tracking Workshop (2002)



Compliance Monitoring Framework



Toolbox

- Field Investigations
- Paper Audits
- Trade and Production/Consumption Analysis
- Remote Sensing
- Communications

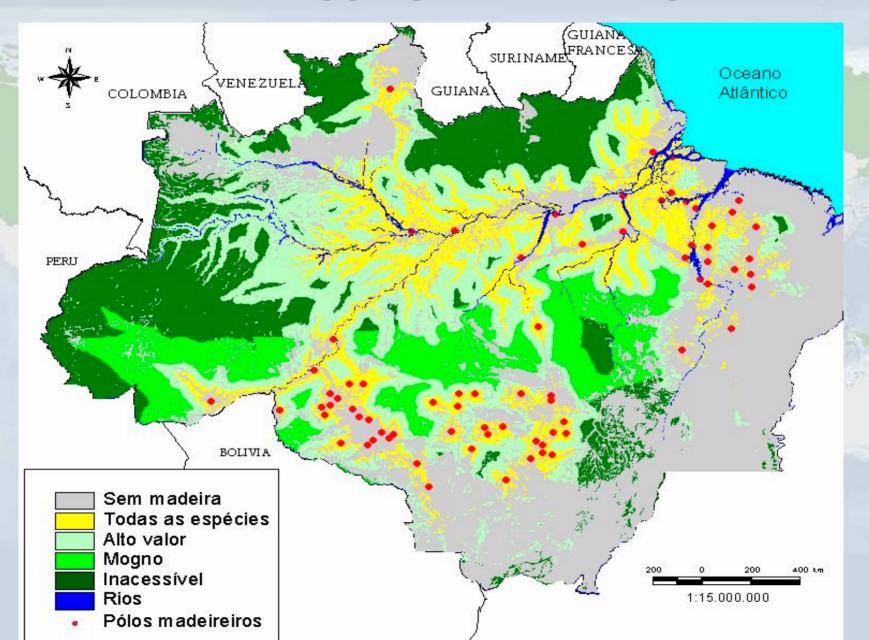
Logging in the Brazilian Amazon: illegality, advances in detection and enforcement

Paulo Barreto IMAZON

The timber industry in Amazon

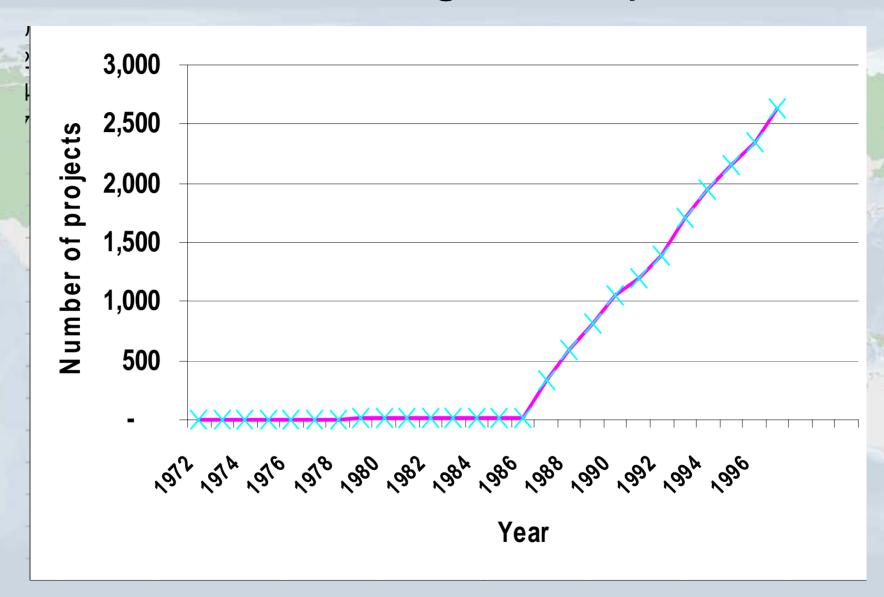
- 2,500 companies
- ~ 30 millions m³ logs/year
- 9,000 15,000 Km²/year
- 600,000 jobs

Where logging is occurring?





Forest management plans



Destructive logging practices

TERRA FIRME

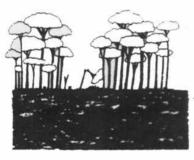
VÁRZEA

EXTRAÇÃO DE POUCAS ESPÉCIES

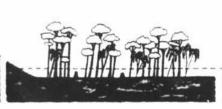
EXTRAÇÃO DE MUITAS ESPÉCIES

EXTRAÇÃO DE POUCAS ESPECIES

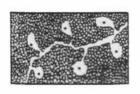
EXTRAÇÃO DE MUITAS ESPÉCIES



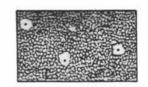










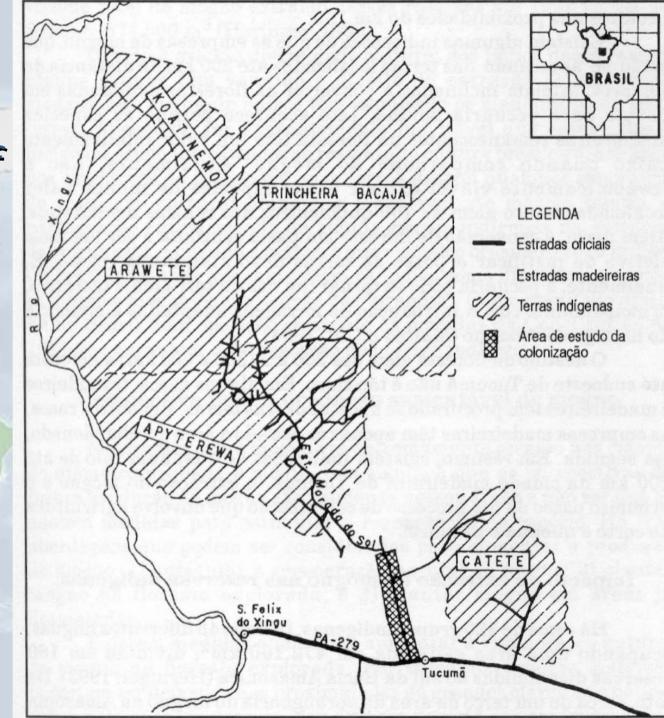




CARACTERISTICAS DA EXTRACAO

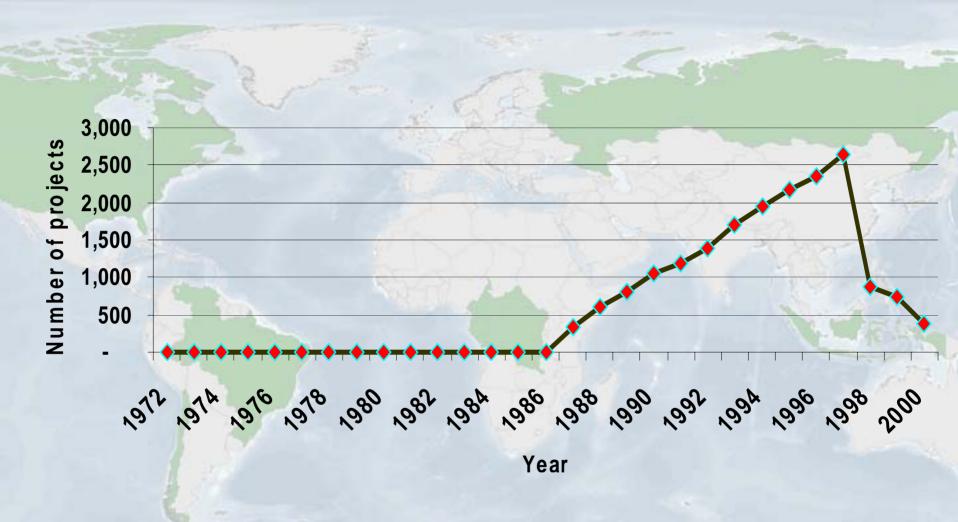
Nº especies extraídas	5 - 15	> 100	1 – 3	40-60
Volume extraído (m³/ha)	10-20	30-60	2 - 5	50-100
Abertura do dossel (%)	5-10	40-60	5 - 10	40-60

Invasion of indigenous and public lands





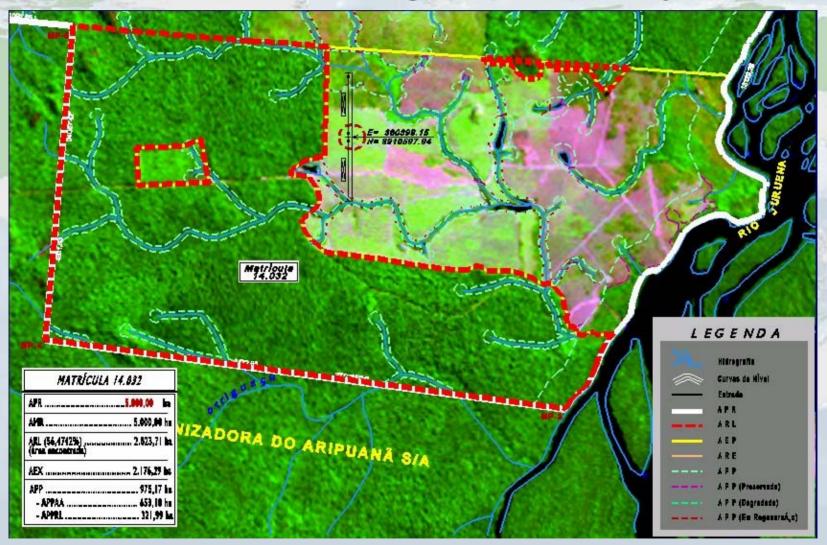
Review of forest management plans



How much illegal logging? Year 2000 - %



New licensing techniques Remote sensing x property lines

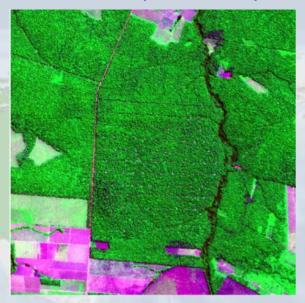


Fonte: FEMA

Proposed next steps

- Detect logging using remote sensing
- Tracking log transportation

Landsat ETM-7 (R=5 G=4 B=3)



Soil Fraction Image



Classified Image



logging detection

Automatic

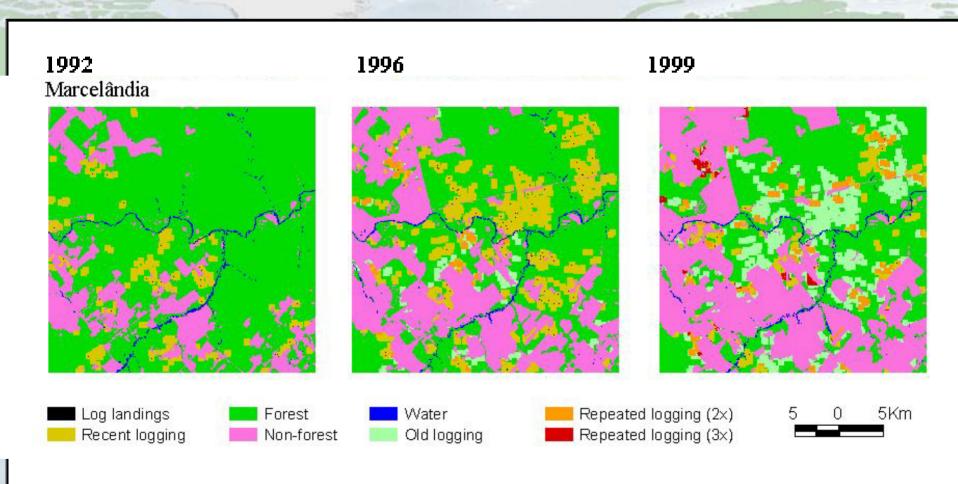


Log landing



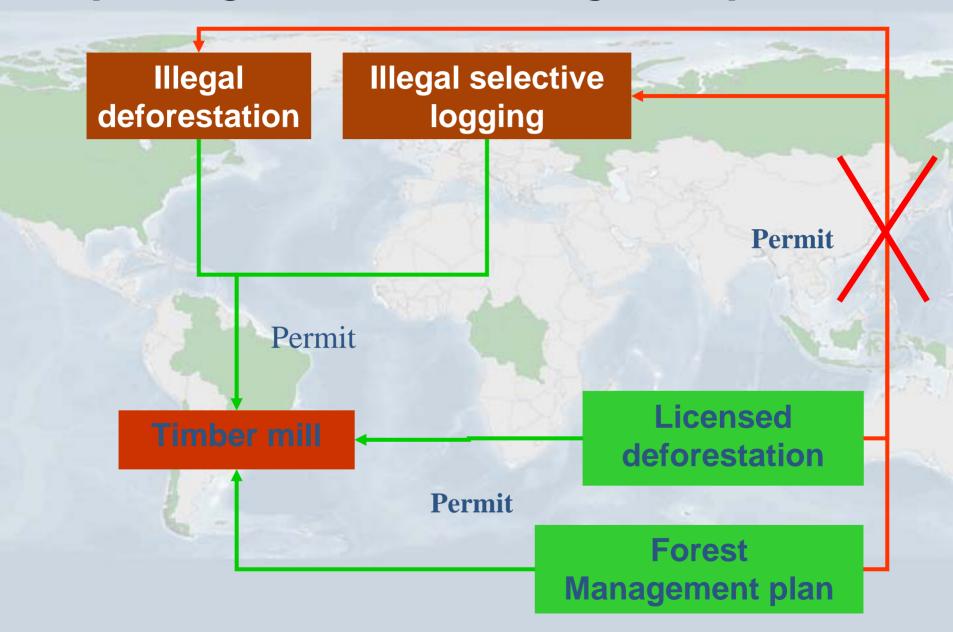
4

Monitor deforestation + logging

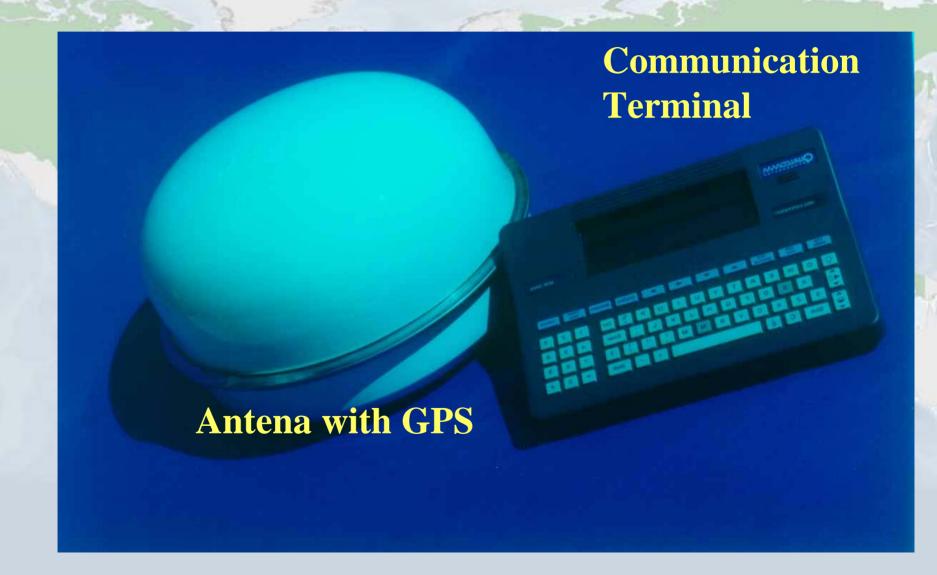


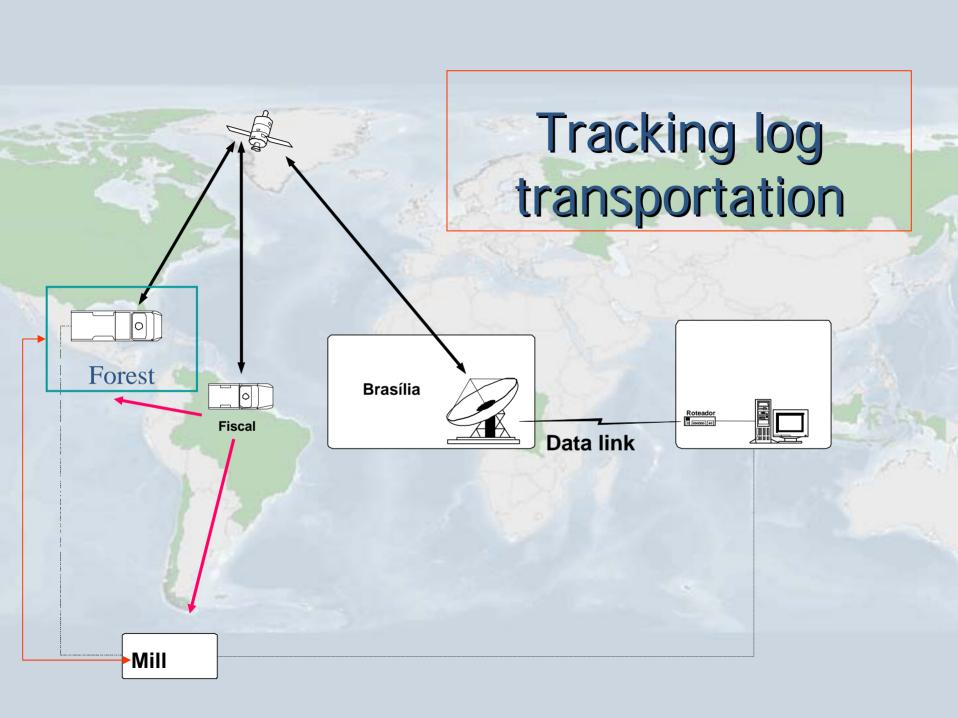
Source: Monteiro et. al, in press

Improving the control of log transportation



Mobile Communication Terminal





Conclusions

- Control has been weak
- Public pressure → improvements
- More opportunities to improve
 - Efficient detection
 - New players

Forest Watch of British Columbia

Aran O'Carroll, LLB, Executive Director

Best practices for the

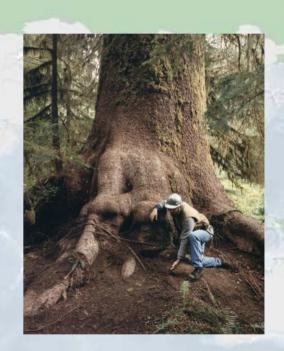
Field Investigation

of illegal and destructive commercial logging



Forests and Forestry in British Columbia

- Most biologically and culturally diverse province in Canada - 94% owned by the public or First Nations;
- 50 million hectares of forest in concessions, producing 70 million cubic metres annually;



• Exports valued at \$13.2 billion annually.

Illegal Logging in British Columbia

- "Significant non-compliance" found in 46% of forest practices audits 90% of forestry bridges are non-compliant;
- Timber theft may exceed \$1 billion annually, false reporting exceeds \$100 million annually.

Government Enforcement

- According to B.C. Ministry of Forest staff, compliance monitoring is inadequate;
- Only one reported prosecution in seven years;
- All fines issued to forest companies equal the overdue book fines issued by the Vancouver Public Library.

Forest Watch of British Columbia

Initiated in 1995, Forest Watch... promotes the health of British Columbia's forests and forest communities by inspiring and empowering citizen stewardship.

Program activities:

- Compliance Monitoring
- Citizen Training

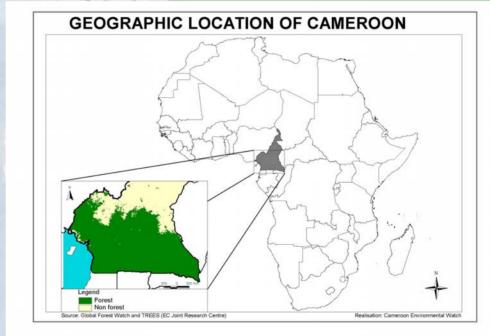


Best Practices for Field Investigation

- Emphasize planning and documentation;
- Strategic objectives for compliance monitoring;
- A network of trained citizen monitors;



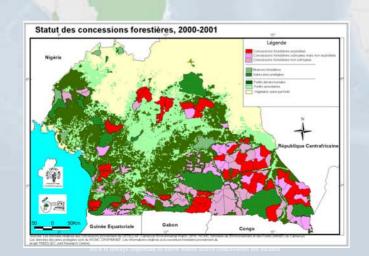
CAMEROON ENVIRONMENTAL WATCH AND THE MONITORING OF ILLEGAL EXPLOITATION OF FOREST IN CAMEROON: Auditing and performance analysis

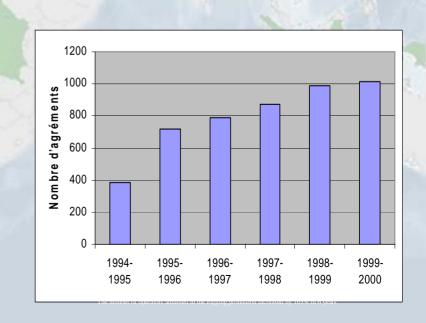


by Dr. Roger Ngoufo Cameroon Environmental Watch (CEW) and Global Forest Watch Cameroon (GFWC)

MONITORING CONCESSIONS ALLOCATION:

- Invitation to tender process
- Know where active concessions are found
- Obtain the data
- Include data in GIS base





EVALUATION OF ILLEGALITY

Principal indicator: Infringement, a behaviour constituted in action or in omission

The following aspects are investigated:

- Extent of problem
- Nature
- Location and distribution
- Types of illegal logging
- Follow-up
- Underlying causes.

Sources of Information:

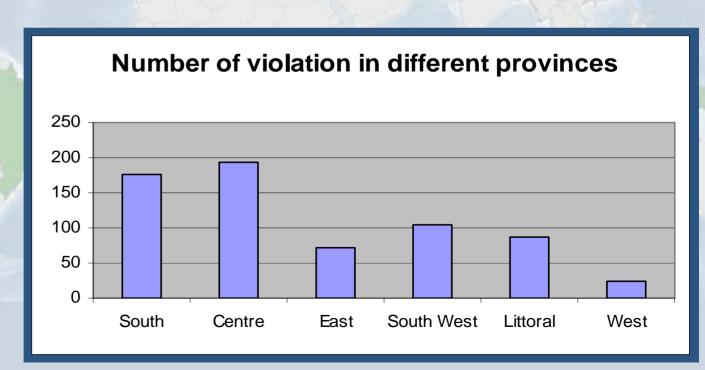
- Annual reports containing violation information
- Official written charges
- Administrative correspondences
- Communiques and published decisions from MINEF
- Newspapers
- Field inquiry reports

Extent of Infringements

From 1990-2001, 696 cases in total:

- 166 cases incomplete
- 530 cases analysed statistically

Geographic distribution

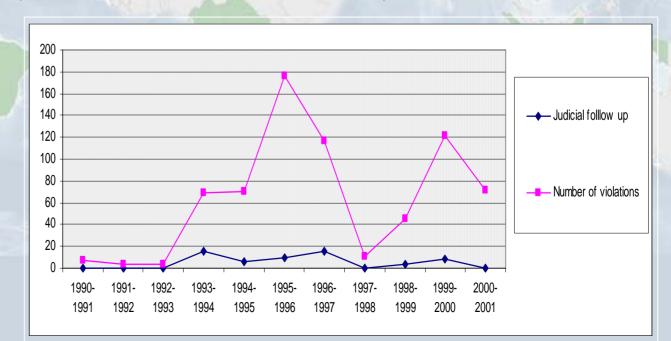


Categories of Infringements

- Inside concessions: 12.26 %
- Outside concessions: 19.62 %
- On control and documentation :8.49 %
- Tax-related : 6.23 %
- Transportation : 4.72 %
- Wildlife poaching: 20.90 %

MONITORING ENFORCEMENT FOLLOW UP:

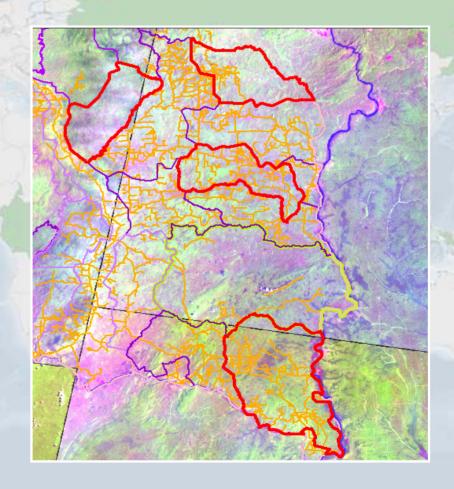
- Unknown: 37.50 %
- Confiscations, auctions, etc.: 33.62 %
- Administrative sanctions: 15.23 %
- Judicial follow up: 8.19 %
- Transactions (out of court settlement): 5.46 %



Remote Sensing Applications for Compliance Monitoring

Satellite imagery used to determine:

Whether logging takes place where/when legally permitted



Combating Illegal Logging in Russia: Case study of Primorsky Region

Alexey Morozov Greenpeace Russia Primorsky region: 2000

Objectives:

- Push regional and federal authorities to take some steps and not only 'be aware' of illegal logging
- G8-related political work

Primorsky region: 2000

Initial information/knowledge of NGOs:

- amount of logging and wood export
- estimates of how much is illegal
- means of illegal export
- illegal logging 'technology'
- problem areas and wood transportation routes
- general public and government awareness of the problem especially regarding high-value tree species

Primorsky region: 2000



Official Responses



7 of July 2000
Head of Nature Resource
Committee of the Primorsky
regional Administration
Mr.Stomatyuk:

"There are no problems with illegal logging in the region. Less then 1% of total amount is logged illegally..."

10 of July 2000 Primorsky nature protecting prosecutor's office has finished special investigation on legality of logging operations in the region. As a result prosecutor's office ordered Prymorsky regional forestry department to suspend about 80% of forest lease agreements and stop all logging permissions for these companies.

The Russian Far East

Results:

- direct request for information from the Ministry of Interior and the Federal Forest Service and the FSB (KGB)
- 4 governors of other regions stated that they will start investigations of illegal logging in their regions
- Primorsky region Prosecutor's office decision
- Primorsky regional authorities speed up the creation of special body for licensing export operations
- changes in the Federal Crime Code

Scale of illegal logging and the position of Russian authorities



...A barbarian destruction of valuable tree species growing stock is what actually taking place in the region. While annual logging limit for the region remains at 260 thousand cubic meters, 930 thousand cubic meters of valuable species timber have already been licensed for export....

(From the letter signed by the Governor of the Prymorsky Kray to the head of Russian Government. Letter was dated 7 June 1999 #11-43/1704)

...On October 6 there was an ordinary session of the Inter-agency Committee for Concerted Action to Monitor Exports of Valuable Timber...

None of the submitted applications for export licenses for ash-tree and oak was approved...

In the six months of 2000 the Committee considered 55 applications for exports of 108,000 cubic meters of ash-tree and 104,000 cubic meters of oak, whereas authorization was given for the export of only 56,000 cubic meters of ash and 67,000 cubic meters of oak, which implies that almost half the timber was logged illegally.

(Extract of the article based on the official press release of the Inter-agency Committee. Published in the newspaper Zolotoy Rog, 10.10.2000, #78)

Illegal Logging in Indonesia

Fachrurrazi Ch. Malley Telapak

Efforts to stop illegal logging in Indonesia

Some challenges:

- Rate of destruction: 1.6 1.8 million ha/year
- Backed up by armed gangs
- Livelihood for local/ indigenous peoples
- Official collusion (military/police/forest and local officials)

Confusion over what's legal/illegal

Illegal:

- without permits or with false documents
- cutting in non-permitted areas
- cutting forbidden species, undersized trees (<50cm diameter), near water sources, on slopes etc.
- "Permitted" logging can also be illegal:
- logging on traditional land



Tackling root causes

- Supply gap: production capacity (73 million m3) in excess of legal supply (22 million m3)
- Investment decisions based on poor supply data
- Lack of local/ indigenous rights and tenure
- Corruption and official collusion, and lack of enforcement.

Planning & conducting an investigation

- Determine purpose and target
- Analyze regulatory framework
- Personal preparation (physical, mental, technical)
- Information gathering undercover techniques & secrecy
- Targeting information (facts) at policy reform, strengthening citizen networks, public awareness

Responses to date

- Political commitment and action in central government to strengthen law enforcement
- Logging company operations suspended
- Local community protests over destructive logging
- NGOs using evidence to lobby for legal and policy reform

Recommended actions

- Close down illegal sawmills
- Audit of legal operations (review capacity)
- Moratorium on all logging activities and new permits until policy reform
- Investigate and punish corrupt officials/military/police

- Legal recognition of local/indigenous rights
- International commitment not to facilitate trade in illegal timber (import, re-export), and to strengthen law enforcement
- Increasing consumer awareness
- Financial policy to promote socially and environmentally responsible investment.



NGOs' best practices for combating illegal and destructive logging

- Raising public awareness
- Documenting the facts efficiently, rigorously and cost-effectively
- Pressuring authorities to take action
- Taking legal actions
- Promoting transparency
- Promoting responsible wood purchasing
- Monitoring forest management
- Working with logging companies to find solutions

Partnerships-Collaboration:

- working with companies on issues and better practices (codes of conduct):
 - IKEA supporting WWF-government forestry brigades
 - ABN Amro supporting development of compliance database to help track investments
- cooperation with government: training, building capacity, shared projects and data:
 - Greenpeace-IBAMA field investigations;
 - IMAZON data to public defenders office;
 - Global Witness Cambodia and Cameroon independent monitoring